

# Used Nuclear Fuel Yucca Mountain

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# Yucca Mountain

- The Yucca Mountain project is of critical importance
- Ultimate disposal of commercial used fuel and defense waste must be achieved
- The Yucca Mountain licensing process must be completed in an effective and timely manner
- Considerable progress on technical issues has been made
- Government must maintain strong commitment to overcoming near term challenges
- Current strong support for nuclear energy provides opportunity for progress in used fuel disposal



# The Fundamental Importance Of Nuclear Energy Demands Progress On Waste



- Nuclear Energy is:
  - US's largest source of emission-free electricity and 2<sup>nd</sup> largest source of power – 20% of US electricity
  - Important to national security – not dependent on unreliable foreign supplies or subject to disruptions
  - “Baseload” capability that stabilizes US electric grid
  - Reliable low-cost energy supply due to strong operational performance
  - Becoming a preferred option for new generation, *if progress towards waste disposal continues*

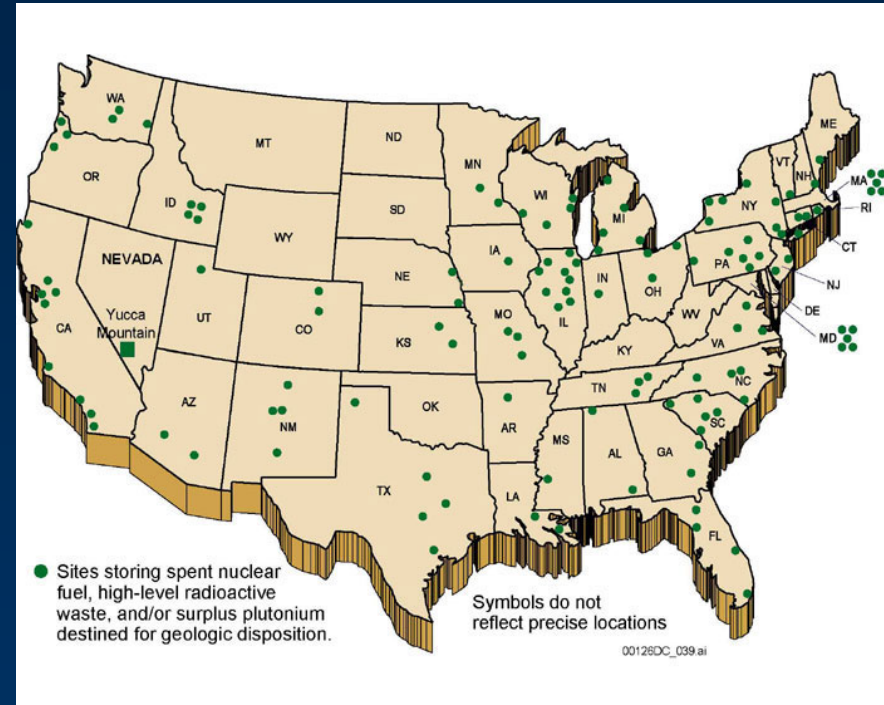
# Used Nuclear Fuel

- Solid ceramic pellets encased in metal clad rods
- 40 years of nuclear electricity have produced only a small amount
  - entire inventory would cover a single football field < 10 yards deep



# Used Nuclear Fuel Storage ≠ Disposal

- Current commercial used fuel inventory
  - Approximately 52,000 MTU
- Current dry storage inventory
  - 7,200 MTU
  - 690 casks/canisters loaded
  - At 30 sites
- Future dry storage inventory by 2010
  - Estimating 13,500 MTU
  - 1,300 casks/canisters loaded
  - At 51 sites for 81 plants



# Used Nuclear Fuel Storage in California

- San Onofre
  - 2 Operating reactors
  - 1 Shutdown reactor
  - 1006 MTU in pool storage
  - 145 MTU in 17 dry storage casks
- Diablo Canyon
  - 2 Operating reactors
  - 868 MTU in pool storage
  - Dry storage soon
- Rancho Seco
  - Shutdown reactor
  - 215 MTU in 21 dry storage casks
- Humboldt Bay
  - Shutdown reactor
  - 29 MTU in pool storage
  - Dry storage soon



# Transportation

- DOE transports used fuel to repository
- NRC regulations: casks and notification
- DOT regulations: highway routing, etc.
- DOE working with state regional groups on plans for routing, emergency planning, etc.
- DOE issued Strategic Plan; selected mostly rail and Caliente Corridor in NV; decided to use dedicated train service

# Transporting Used Nuclear Fuel

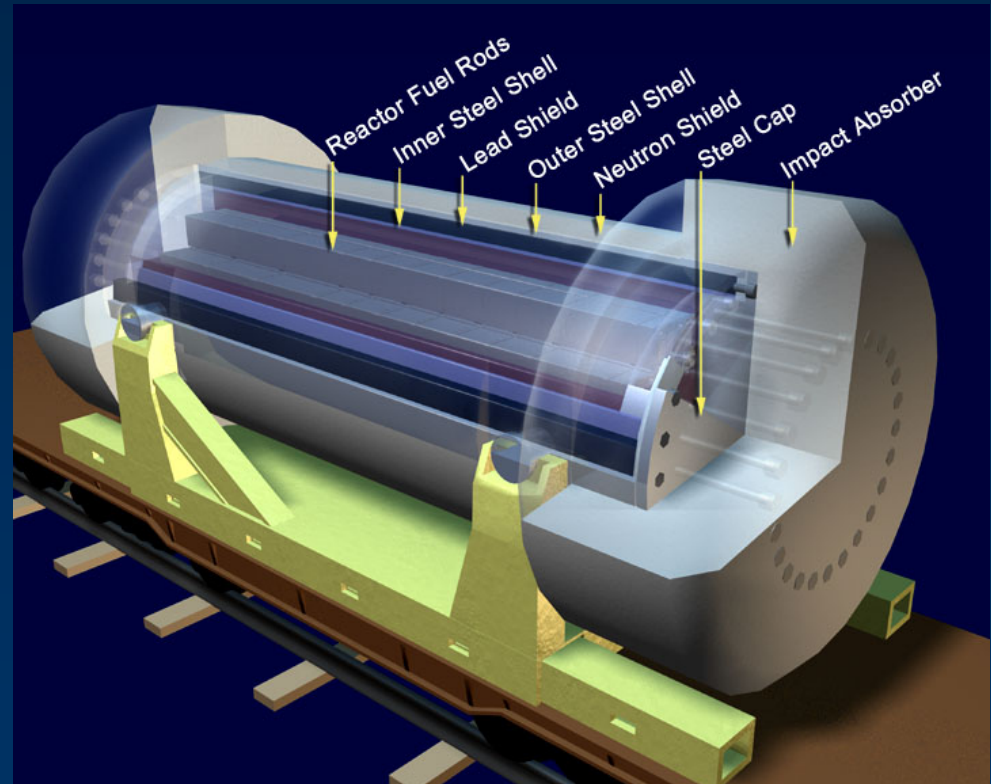
*Safety every step of the way*

- Design
- Protective measures in route
- Stringent regulations
- Emergency preparedness
- Testing
- Experience



# Safety Every Step of the way - Design

- Nuclear fuel is transported in strong vault-like containers
  - Truck containers weigh 25 to 40 tons
  - Rail containers weigh 75 to 125 tons
- Multiple barriers provide “defense in depth protection”



# Safety Every Step of the way – Protective Measures en route

- Stringent permitting requires carriers to demonstrate safety
- Route designation requires a comprehensive analysis and State/local government input
- Inspections are conducted to assure that safety measures are being applied
- Shipments are carefully tracked and monitored
- Armed law-enforcement escorts provide security

# Safety Every Step of the way – Stringent Regulations

- All containers must be certified by the Nuclear Regulatory Commission
- Certification requires that rigorous engineering and safety criteria be met
- Containers are required to be capable of withstanding severe accident conditions

# Safety Every Step of the way – Emergency Preparedness

- The federal government provides funding to train and equip state and local emergency responders for used fuel accident response (sec. 180(c))
- Effective emergency response assures that public safety is maintained even in the event of a severe accident
- Federal agencies and electric utilities can also provide highly skilled assistance to emergency responders

# Safety Every Step of the Way - Testing

- Containers are required to withstand
  - 30 ft. fall onto an unyielding surface (equivalent to a 120 mph crash into a bridge abutment)
  - Puncture test (40 ft fall onto 6 in spike)
  - 30 minutes fully engulfed in a 1,475 F fire
  - Underwater submergence for 8 hours



# Safety Every Step of the Way - Experience

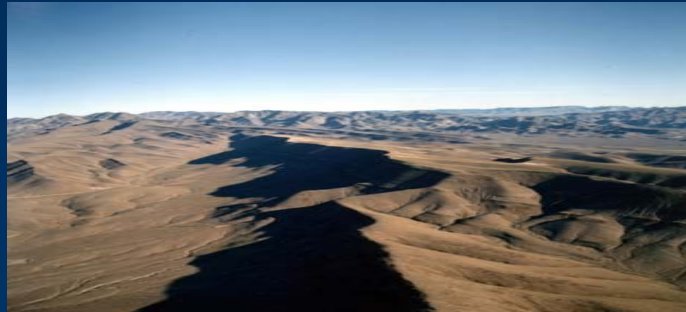
- Four decades of safety.
- Over 3,000 shipments in US.
  - 78% by truck and 22% by rail.
  - Transported over 1.7 million miles
- Over 24,000 shipments internationally.
  - More than 73,000 MTHM SNF/HLW transported
- No release of the radioactive contents from the transport cask; no injury due to radioactive nature of the shipments.

# Safety Every Step of the Way – Experience

- “Numerous shipments have been made through Kansas the last few years, all without a safety related incident. The Patrol is confident that the continued partnership with custodians, shippers, and the emergency response community will allow us to continue this spotless record” – Capt. Timothy Lockett, Kansas Hwy. Patrol
- “During the past 18 years, we’ve inspected and escorted over 480 highway and rail shipments” – Tim Runyon, Illinois Dept. of Nuclear Safety
- “A hazardous materials officer of the Iowa Department of Public Health escorts every spent fuel shipment by truck from border to border” – Don Flater, Iowa Dept. of Public Health

# Yucca Mountain: The Path Forward

- A high level waste repository is essential to meet US energy, environmental, and national security needs under all policy scenarios.
- Research has determined that Yucca Mountain can serve as a scientifically sound geologic repository.
- Yucca Mountain can be licensed to standards that provide reasonable assurance of public health and safety.
- Advanced reprocessing technologies can be deployed in conjunction with the repository to improve future inventory management



The nation must actively support the successful licensing of a geologic repository at **Yucca Mountain**.



# Yucca Mountain Situation Summary

- DOE implemented significant management improvements
  - NRC has recognized improvements
- Court ordered EPA to address compliance beyond 10,000 years
- NRC struck DOE licensing document availability certification
  - Recertification anticipated in September
- Allegations of USGS document falsification
  - (1998-2000 timeframe)
  - DOE's addressing in context of improved culture
- DOE announced delay in license application filing and that 2010 repository date will not be met

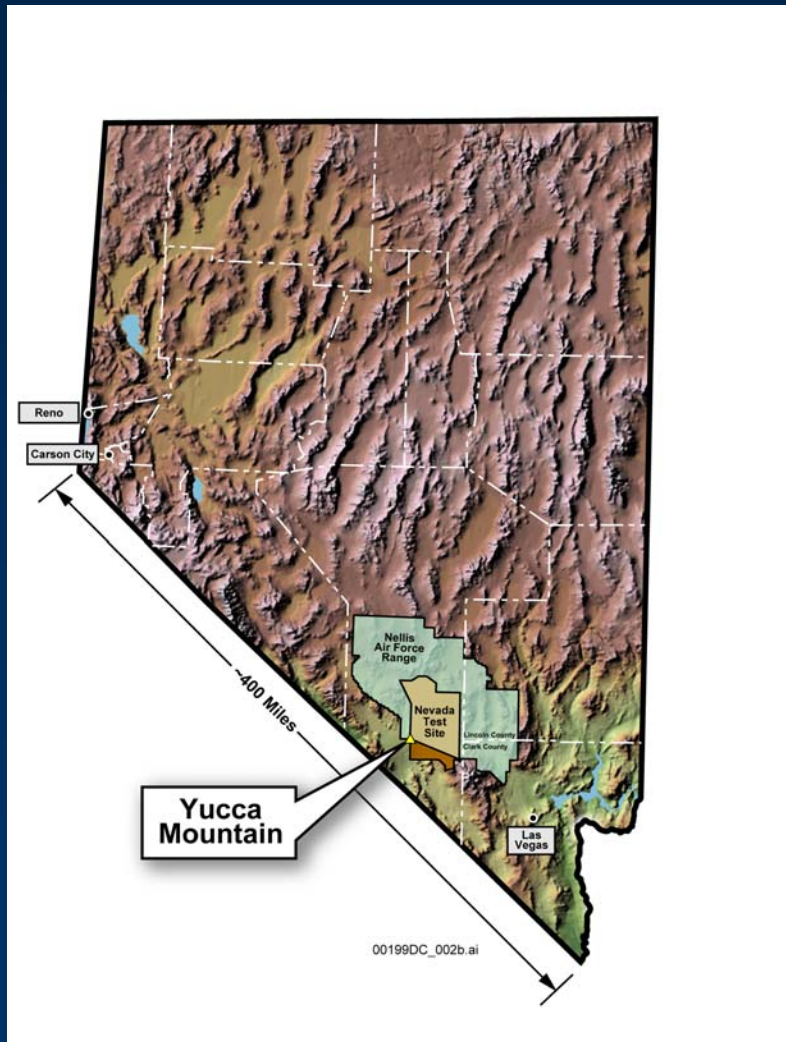
# Yucca Mountain Situation Summary

(continued)

- DOE has requested FY 06 funding of \$651 million
  - House provides \$661 million – interim storage & reprocessing – possible new legislation
  - Senate calls for FY 05 level of \$577 million
  - FY 05 funding was \$303 million below DOE request
  - Legislation still needed to assure Nuclear Waste Fund spent on intended purpose
- Contract disputes
  - Exelon settlement means the meter is running on DOE performance

# Yucca Mountain Situation Summary

(continued)



- Strong support for project in Bush administration and large bipartisan majority in Congress
- Nevada congressional delegation strongly opposes project
- “For a Better Nevada” coalition of Nevada business and community leaders has come forward seeking a dialogue with DOE on potential benefits of Yucca Mountain

# Nuclear Waste Fund

(as of 3/31/05)

Billions

On-going (1 mill/kWh) *	12.176
One-time fee paid*	1.486
Interest earned in NWF *	9.491
Defense payments	2.636
Total costs	(8.464)
Balance	17.325

One-time fee owed: \$2.813 \*

\*Total customer commitments: \$25.966



# Yucca Mountain Industry Focus

- High quality Yucca Mountain license application
  - Can be filed when ready
  - Requires thorough assessment of the impact of USGS improprieties
- Integration of repository & existing waste management system
- Sensible EPA standard
  - Via Congress
  - Via EPA (draft available)
- Adequate FY06 appropriations
- Transportation strategy – NV rail – state regional groups
- Representing industry interests in the licensing process
- Nuclear Waste Fund budget reform

# Integrated Waste Management – Today

- Effective integration of repository and existing storage & transport systems will be key to timely waste acceptance
- System integration issues loom large in ongoing repository surface facility design effort
- Industry is prepared to work with DOE toward integration while preserving all contract rights
- Progress on integration will support repository licensing

# Integrated Waste Management – Future

- Research on advanced reprocessing technologies could result in enhanced nuclear fuel cycles and improved waste forms
  - MOX fuel
  - Vitrified waste
  - Next Generation Reactor fuel concepts
- Improved waste forms could provide for more efficient usage of Yucca Mountain capacity
- Industry is prepared to work with DOE on the development of new technologies
- Repository license can be amended to incorporate new technologies

# EPA Standard Must be Addressed

## EPA proposal includes

- Requirements to address long term climate change
- Requirements to address/bound features, events, and processes likely to occur over a longer period
- Recognition that probability calculations over longer time frames must account for uncertainties
- An two tiered dose limit
  - 15 millirem < 10,000 years
  - 350 millirem > 10,000 years (to account for greater analytical uncertainty)
- A separate groundwater standard for the first 10,000 years



# Yucca Mountain - Legal/Regulatory Framework

- Waste Confidence (10 CFR Part 51)
  - 51.23 specifies that the waste disposal question is not required to be considered in any reactor licensing action
  - NRC revisits Part 51 only if “unexpected events” cause doubt
- Yucca Mountain will be licensed in 3 stages (10 CFR Part 63)
  - Construction, Receive/Posses, & Closure
  - Period to closure = 50 to 300 years - or longer
- DOE required to monitor, conduct confirmatory analysis, and maintain retrievability until closure (10 CFR Part 63, Subpart F)
  - There is significant interest in enhancing this aspect of repository licensing, including from those in Nevada

# Encouraging Signs of Progress

- DOE and NRC have made substantial progress on technical issues during the pre-licensing phase of the project – continue to work on resolving issues
- The Nuclear Waste Technical Review Board issued a 2004 year end report highlighting several “areas of progress”
- DOE has successfully implemented a management improvement initiative and is effectively measuring performance toward completing a high quality license application
- Formation of Nevada Coalition
- Support in Administration and Congress

# Conclusion

- Yucca Mountain is an important national priority
- The repository is technologically sound
- Near term challenges exist, but they can be met
- Full appropriations and funding reform are still needed
- There are encouraging signs of progress
- The federal government must remain committed to continuing to move the program forward